

Agenda Date: 11/21/25

Agenda Item: VA

STATE OF NEW JERSEY

Board of Public Utilities 44 South Clinton Avenue, 1st Floor Trenton, New Jersey 08625-0350 www.nj.gov/bpu/

WATER

IN THE MATTER OF THE JOINT PETITION FOR AN)	ORDER FURTHER SUSPENDING
APPROVAL OF AN INCREASE IN RATES FOR)	INCREASES, CHANGES OR
WATER AND WASTEWATER SERVICE AND)	ALTERATIONS IN RATES FOR
OTHER TARIFF CHANGES FOR MIDDLESEX	í	WATER SERVICE
WATER COMPANY, PINELANDS WATER)	Withereservise
COMPANY, AND PINELANDS WASTEWATER)	DDU DOCKET NO MEDICOCOSTO
COMPANY)	BPU DOCKET NO. WR25060372
CONTAINT)	OAL DOCKET NO. PUC 12680-25S

Parties of Record:

Brian O. Lipman, Esq., Director, New Jersey Division of Rate Counsel **Stephen B. Genzer, Esq.,** Saul Ewing, LLP, on behalf of Middlesex Water Company **Corrine LaCroix Tighe, Esq.,** Hoagland Longo Moran Dunst & Doukas LLP, on behalf of East Brunswick Township

Michael R. Burns, Esq., Rainone, Coughlin, Minchello, on behalf of Marlboro Township and Old Bridge Municipal Utilities Authority

George M. Morris, Esq., Parker McCay P.A., on behalf of Township of Southampton **Ted J. Del Guercio, III, Esq.,** McManimon, Scotland & Baumann, LLC, on behalf of Borough of Highland Park

BY THE BOARD:

On June 30, 2025, pursuant to N.J.S.A. 48:2-21, N.J.A.C.14:1-5.11, N.J.A.C 14:1-5.12, N.J.A.C 14:9-7.1 et seq., and N.J.A.C. 14:9-10.1 et seq., Middlesex Water Company ("Middlesex"), Pinelands Water Company ("Pinelands Water"), and Pinelands Wastewater Company ("Pinelands Wastewater") (collectively, "Joint Petitioners") filed a petition with the New Jersey Board of Public Utilities ("Board") seeking approval of an increase in base water rates ("Petition").

The Joint Petitioners are all regulated public utilities of the State of New Jersey subject to the jurisdiction of the Board. Middlesex serves approximately 61,000 retail water customers throughout the State of New Jersey. Middlesex also provides wholesale water service to the City of Rahway, the Townships of Edison and Marlboro, the Borough of Highland Park, and the Old Bridge Municipal Utilities Authority. Middlesex also provides water treatment and pumping services to the Township of East Brunswick.

Pinelands Water and Pinelands Wastewater provide water and wastewater service to approximately 2,500 residential customers in Southampton Township in Burlington County.

Pinelands Water is not physically interconnected with the Middlesex System and Pinelands Wastewater is a stand-alone system.

By the Petition, Joint Petitioners requested Board approval to:

- A. Increase rates to produce additional revenues of approximately \$24,919,160 or approximately 19.31% above the annual level of present rate revenues for the test year period ending October 31, 2025, utilizing a return on equity of 10.50%;
- B. Implement a unified tariff reflecting the consolidation of the Joint Petitioners into Middlesex with a consolidated rate structure;
- C. Implement the depreciation rates, and resulting depreciation expense, identified in a depreciation study prepared by the Joint Petitioners; and
- D. Utilize the results of a comprehensive cost of service study as a basis when setting rates in this matter.

By Order dated July 16, 2025, the Board suspended the proposed rates until December 1, 2025. This matter was subsequently transmitted to the Office of Administrative Law ("OAL") for hearings as a contested case and assigned to Administrative Law Judge ("ALJ") Jacob S. Gertsman. On September 19, 2025, ALJ Gertsman granted motions to intervene in this matter filed by the Old Bridge Municap Utilities Authority, Township of East Brunswick, the Township of Marlboro, the Township of Southampton, and the Borough of Highland Park.

On September 26, 2025, the Joint Petitioners updated the Petition to include nine (9) months of actual information and three (3) months of estimated information ("9+3 Update"). By the 9+3 Update, the requested revenue requirement was modified to \$24,287,974.

Because a review of this matter will not be complete on or before December 1, 2025, and the proposed revisions, if approved, will likely increase existing rates and change or alter existing classifications in the Joint Petitioners' tariffs, the Board **HEREBY ORDERS** as follows:

- (1) Pursuant to N.J.S.A. 48:2-21(d), and consistent with N.J.A.C. 14:1-5.12, the proposed revisions are suspended until April 1, 2026 unless, prior to that date, the Board makes a determination disposing of the Petition or enters an Order further suspending the proposed revisions;
- (2) The Joint Petitioners shall, at least ten (10) days prior to the date set for hearing on the Petition by the OAL, file with this Board, and with the OAL, proof of compliance with the notice provisions of N.J.S.A. 48:2-32.2 and N.J.A.C. 14:1-5.12(b) and (c), which notice shall include a statement that any relief found by the Board to be just and reasonable may be allocated by the Board to any class or classes of customers on any rate or schedule as the Board may determine; and

¹ In re the Joint Petition for an Approval of an Increase in Rates for Water and Wastewater Service and Other Tariff Changes for Middlesex Water Company, Pinelands Water Company, and Pinelands Wastewater Company, BPU Docket No. WR25060372, Order dated July 16, 2025.

(3) The Joint Petitioners shall serve copies of this Order upon the OAL, the New Jersey Division of Rate Counsel, the clerk of each affected municipality, the clerk of the Boards of County Commissioners of each affected county, and, where appropriate, the executive officer of the affected county within its service area. Proof of service of this Order shall be filed with the Board.

This Order shall be effective on November 28, 2025.

DATED: November 21, 2025

BOARD OF PUBLIC UTILITIES BY

CHRISTINE GUHL-SADOVY

PRESIDENT

DR. ZENON CHRISTODOULOU

COMMISSIONER

MICHAEL BANGE COMMISSIONER

ATTEST:

SHERRI L. LEWIS
BOARD SECRETARY

I HEREBY CERTIFY that the within document is a true copy of the original in the files of the Board of Public Utilities.

IN THE MATTER OF THE JOINT PETITION FOR AN APPROVL OF AN INCREASE IN RATES FOR WATER AND WASTEWATER SERVICE AND OTHER TARIFF CHANGES FOR MIDDLESEX WATER COMPANY, PINELANDS WATER COMPANY AND PINELANDS WASTEWATER COMPANY

BPU DOCKET NO. WR25060372 OAL DOCKET NO. PUC 12680-25S

SERVICE LIST

Middlesex Water Company

485C Route One South, Suite 400 Iselin, NJ 08830

Jay L. Kooper, Esq. Vice President and General Secretary jkooper@middlesexwater.com

Nadine Leslie nleslie@middlesexwater.com

Rally Zerhouni rzerhouni@middlesexwater.com

Robert K. Fullagar rfullagar@middlesexwater.com

Keisha Dillon kdillon@middlesexwater.com

Robert J. Capko rcapko@middlesexwater.com

Greg Sorensen
gsorensen@middlesexwater.com

Brian F. Carr bcarr@middlesexwater.com

Jenna Elsayed jelsayed@middlesexwater.com

Rosemarie Cardo rcardo@middlesexwater.com

Hedy Liontakis hliontakis@middlesexwater.com Saul Ewing, Arntsein & Lehr, LLP

One Riverfront Plaza Suite 1520 Newark, NJ 07102-5426

Stephen B. Genzer, Esq. stephen.genzer@saul.com

Jane H. Gisbey jgisbey@saul.com

Shane Simon, Esq.
Saul Ewing LLP
Centre Square West
1500 Market Street, 38th Floor
Philadelphia, PA 19102-2186
shane.simon@saul.com

Timothy S. Lyons ScottMadden 3 Speen Street, Suite 150 Framingham, MA 01701 TLyons@scottmadden.com

Dylan W. D'Ascendis ScottMadden 3000 Atrium Way, Suite 200 Mount Laurel, NJ 08054 DDascendis@scottmadden.com

Michael J. Reno Ernst & Young LLP 1101 New York Avenue, NW Washington, DC 20005-4213 michael.reno@ey.com

Dane A. Watson Alliance Consulting Group 101 East Park Boulevard, Suite 220 Plano, TX 75074 dwatson@alliancecg.net

James C. Cagle Cagle Regulatory Advisor NC, LLC <u>jcagle@middlesexwater.com</u>

Division of Rate Counsel

140 East Front Street, 4th Floor Post Office Box 003 Trenton, NJ 08625-0003

Brian O. Lipman, Esq., Director blipman@rpa.nj.gov

Susan McClure, Esq. Assistant Deputy Rate Counsel

smcclure@rpa.nj.gov

Christine Juarez, Esq. cjuarez@rpa.nj.gov

Megan Lupo, Esq. mlupo@rpa.nj.gov

Felicia Jackson-Rodgers frodgers@rpa.nj.gov

Rate Counsel Consultants

Exeter Associates

10480 Little Patuxent Pwy., Ste. 300 Columbus, Maryland 21044

Felipe Salcedo, Consulting Economist fsalcedo@exeterassociates.com mhoyt@exeterassociates.com

Jennifer Rogers

jrogers@exeterassociates.com

Brendan Larkin-Connolly

brendanlc@exeterassociates.com

Grace Koenig

gkoenig@exeterassociates.com

Abigail Huebler

ahuebler@exeterassociates.com

Brubaker & Associates, Inc.

16690 Swingley Ridge Rd., Ste 140

Chesterfield, MO 63017

Chris Walters

cwalters@consultbai.com

Greg Meyer

gmeyer@consultbai.com

Brian Andrews

bandrews@consultbai.com

Charles R. Sweeney Sweeney Consulting, LLC 22550 Calverton Road Shaker Heights, OH 44122 chuckrsweeney@gmail.com **Board of Public Utilities**

44 South Clinton Avenue, 1st Floor

Post Office Box 350 Trenton, NJ 08625-0350

Sherri L. Lewis, Board Secretary board.secretary@bpu.nj.gov

Taryn Boland, Chief of Staff taryn.boland@bpu.nj.gov

Robert Brabston, Esq. Executive Director

robert.brabston@bpu.nj.gov

Stacy Peterson, Deputy Executive Director

stacy.peterson@bpu.nj.gov

Office of General Counsel

Ava-Marie Madeam, General Counsel avamarie.madeam@bpu.nj.gov

Elspeth Fairman Hans, Deputy General Counsel

elspeth.hans@bpu.nj.gov

Kit Burnette, Associate Counsel

kit.burnette@bpu.nj.gov

Division of Revenue and Rates

Robert Aaron

robert.aaron@bpu.nj.gov

Justin Cederberg

justin.cederberg@bpu.nj.gov

Kofi Ocansey

kofi.ocansey@bpu.nj.gov

Division of Engineering

Dean Taklif, Director dean.taklif@bpu.nj.gov

John Masiello, Deputy Director john.masiello@bpu.nj.gov

Magdy Mekhaeil

magdy.mekhaeil@bpu.nj.gov

Christopher Oprysk

christopher.oprysk@bpu.nj.gov

Alysabeth Gaito

alysabeth.gaito@bpu.nj.gov

Division of Reliability and Security

Francis Gaffney, Director francis.gaffney@bpu.nj.gov

NJBPU, Cont'd

Office of the Chief Economist

Dr. Benjamin Witherell benjamin.witherell@bpu.nj.gov

Jackie O'Grady jackie.ogrady@bpu.nj.gov

John Borrmann john.borrmann@bpu.nj.gov

Peter Taunov @bpu.nj.gov

Division of Customer Assistance

Richard Lambert, Acting Director richard.lambert@bpu.nj.gov

Maureen Clerc maureen.clerc@bpu.nj.gov

Consultant for Staff

David Garrett
Resolve Utility Consulting
dgarrett@resolveuc.com

Department of Law and Public Safety

Division of Law Public Utilities Section 25 Market Street, Post Office Box 112 Trenton, NJ 08625

Pamela Owen, DAG Assistant Section Chief pamela.owen@law,njoag.gov

Meliha Arnautovic, DAG meliha.arnautovic@law.njoag.gov

Terel Klein, DAG terel.klein@bpu.nj.gov

Township of Southampton

Parker McCay P.A. 9000 Midlantic Drive, Suite 300 Mount Laurel, NJ 08054

George M. Morris, Esq. gmorris@parkermccay.com

Joan T. Horner jhorner@parkermccay.com

Marlboro Township and Old Bridge Municipal Utilities

Rainone Coughlin Minchello, LLC 555 U.S. Highway 1 South, Suite 440 Iselin, NJ 08830

Michael R. Burns, Esq. mburns@njrcmlaw.com

Lou Rainone, Esq. Irainone@njrcmlaw.com

Michael Roy, P.E.
Old Bridge Municipal Utilities Auth.
15 Throckmorton Ln
Old Bridge, NJ 08857
mroy@obmua.com

Township of Marlboro 1979 Township Drive Marlboro, NJ 07746

Jonathan Capp, Business Administrator jcapp@marlboro-nj.gov

Lori Russo, Chief Financial Officer lrusso@marlboro-nj.gov

Kurt Eifert, P.E., Engineering Project Manager keifert@marlboro-nj.gov

David Fox Vice President Raftelis Financial Consultants 24 Superior Drive, Suite 107 Natick, MA 01760 dfox@raftelis.com

Zachary Green, Manager Raftelis Financial Consultants 24 Superior Drive, Suite 107 Natick, MA 01760 zgreen@raftelis.com

Mitchell Jacobs, Esq.
Cleary Giacobbe Alferi Jacobs, LLC
955 State Route 34
Suite 200
Matawan, NJ 07747
mjacobs@cgajlaw.com

Matthew J. Manchisi, PE, PMP, CRMP Principal Engineer Kimley-Horn 1 North Lexington Avenue, Suite 505 Wi

1 North Lexington Avenue, Suite 505 White Plains, NY 10601

matt.manchisi@kimley-horn.com

East Brunswick Township

Hoagland Longo Moran Dunst & Doukas, LLP 40 Paterson Street, PO Box 480 New Brunswick, NJ 08901

Corrine LaCroix Tighe, Esq. ctighe@hoaglandlongo.com

Clarissa Barfield, Esq. cbarfield@hoaglandlongo.com

Daniel Losik
Director of Public Works
Township of East Brunswick
4 Harts Lane
East Brunswick, NJ 08816
dlosik@eastbrunswick.org

Eric Callocchia, Project Manager NewGen Strategies and Solutions, LLC 900 Bestgate Road, Suite 402 Annapolis, MD 21401 ecallocchia@newgenstrategies.net

Borough of Highland Park

Ted Del Guercio III, Esq. McManimon, Scotland & Baumann, LLC 75 Livingston Avenue, 2nd Floor Roseland, NJ 07068 tdelguercio@msbnj.com